

# Terms of Reference

## National DRF System Mapping Study

### Introduction

Start Network is made up of more than 100 aid agencies across five continents, ranging from large international actors to local organisations. Together, our aim is to transform humanitarian action by abandoning the current reactive, fragmented and inefficient system and by instead promoting an anticipatory, collaborative and localised alternative.

Start Network has various innovative funding mechanisms that enable fast and anticipatory action to tackle crises collectively. Start Ready is one of them: a global funding mechanism that provides pre-agreed funding to Start Network members for predictable and recurring crises that can be modelled, through a range of Disaster Risk Financing (DRF) instruments. These instruments include insurance, risk pooling and national contingency funds. The system is based on three key pillars:

- Scientific modelling; understanding recurring risks and hazards faced in different countries and using scientific models to evaluate these risks, in order to identify triggers or dangerous thresholds
- Planning interventions in advance of hazards
- Prepositioning funds so that action can occur in anticipation of a crisis.

Start Ready protects people from climate-related hazards by ensuring readily available access to funds for pre-agreed plans that can be implemented as soon as triggers are breached, ahead of a crisis. In May 2024, Start Ready launched Risk Pool 3, which aims to provide protection to over 688,000 people in the Philippines, Pakistan, Bangladesh, Madagascar, Senegal, Somalia, Zimbabwe and DRC, from 13 different climate risks.

### Start Network – Philippines

The Philippines is prone to tropical cyclones due to its location in the Northwestern Pacific Basin. The country experiences on average 6 to 9 cyclones a year, which cause loss of lives, livelihoods and key infrastructure.

With the aim of protecting communities in advance of cyclones making landfall, Start Network has developed a DRF system that enables members in country to manage disaster risks proactively. It uses the 510 model, which forecasts the impact of an upcoming tropical cyclone event over a particular area using predicted number of houses damaged and converting it to forecasted number of people affected. Once pre-agreed thresholds are reached, the Start Ready Cyclone system is activated, which leads to funding being released and anticipatory action and/or early response protocols being implemented.

The Start Network system covers three provinces: Cagayan Eastern, Samar and Surigao del Norte, and each province has its separate activation matrix. In July 2023, the system activated in Cagayan for

Cyclone Doksuri, and GBP 358,975.38 were disbursed to a pre-established Consortium that worked together to protect more than 28,000 people in the affected area.

## Scope of Work

In the Philippines, Start Network is only one of several actors currently engaged in DRF. There are various actors offering DRF services, and the national system is lacking coordination and oversight. Through this consultancy, Start Network aims to map current key DRF stakeholders and services, with the ultimate aim of harmonising efforts and building a more effective, collaborative and better integrated system.

The goal of DRF is meeting costs of crises ahead of time to facilitate more predictable and timely assistance and shift the narrative from “responding to needs of communities affected by disaster” to “protecting communities at-risk”. Supporting DRF players in the Philippines to join forces and collaborate more effectively will mitigate loss of lives, infrastructure, and development gains.

The aim of this consultancy is twofold:

1. Conduct a thorough stakeholder analysis of the Philippines Disaster Risk Financing System (actors and services available)
2. Recommending ways forward on how to ensure complementarity amongst identified national DRF actors

Informed by a literature review and key informant interviews with stakeholders working in DRF in the Philippines, the consultancy will seek to answer the following questions:

- Landscape Analysis
  - What is the current institutional landscape for DRF in the Philippines?
  - Which national government agencies are involved and what are their roles in the DRF system?
  - What is the role of CSOs and local NGOs in this space?
  - Which government agency/agencies is responsible for coordinating the entire Philippine DRF system?
  - What is the role of Local Government units in this space?
- Financial Instrument Mapping
  - What types of financial instruments are available in the Philippines?
  - Are these instruments ex-ante or ex-post in nature?
  - Who are the intended beneficiaries of these financial instruments? Are there intermediary agencies that enable the access to these instruments?
  - Which instrument has been deployed and has worked in previous emergencies? (*specify emergencies and details of the activation*)
  - Are there financial instruments currently being developed and explored?
- Policy Mapping
  - What are the policies currently being implemented that enables the Philippine DRF system?
  - What are the gaps in terms of policies to better implement the Philippine DRF system?
  - Are there pending bills or legislations that will support the coordination and better implementation of the Philippines DRF system?

- Assessments
  - What are the main challenges in ensuring these different DRF systems are collaborating with one another and complementing each other?
  - What is the role Start Network could and should play in building a well-coordinated DRF system?

*Further questions might arise throughout the consultancy period, which will be assessed alongside the Country Crisis Financing Advisor of Start Network - Philippines.*

### Activities

Key suggested activities include:

- Desk based research to develop a literature review
- Develop a stakeholder mapping of DRF actors in the Philippines from government agencies, government financial institutions, international humanitarian organisations, national and local humanitarian organisations and community members.
- Interview of key informants. An initial list will come from the stakeholder mapping and might be extended through snowballing and in consultation with key actors.
- Triangulation of the interview findings with other documentations
- Draft report and hold a sense-making workshops with the Start Network team to present findings before the finalisation of the report.
- Develop a final report outlining current DRF status in the Philippines and recommendations for future DRF systems integration.

*Further activities might arise throughout the consultancy period, which will be assessed alongside the Country Crisis Financing Advisor of Start Network - Philippines.*

### Timelines

The consultancy will run for three months, **August to October 2024.**

Activity	August	September	October
Onboarding			
Inception Report			
Desk based research			
Stakeholder Mapping			
Interviews			
Triangulation			
Findings presentation			
1 <sup>st</sup> Draft Report			
Final Report			

### Schedule of Payment

Payment Tranche	Deliverable	Month
1 <sup>st</sup> Tranche (20%)	Inception Report	August 2024



2 <sup>nd</sup> Tranche (40%)	Submission of 1 <sup>st</sup> Draft	October 2024
3 <sup>rd</sup> Tranche (40%)	Submission of Final Report	October 2024

### **Qualifications**

The consultancy is open to individuals or firms that possess the following qualifications:

- At least five (5) years of experience in monitoring and evaluation (including quantitative, qualitative, and participatory; planning, design and implementation of M&E systems; research; and report writing;
- Disaster risk governance expertise and proven knowledge of disaster risk reduction and management.
- Familiarity with Disaster Risk Financing policies, both international and national
- Familiarity with DRF systems and actors in the Philippines

### **Submission**

Please send your CVs, sample work, and financial proposal to:

Lia Anne Gonzalo – CARF Officer

[lia.gonzalo@care.org](mailto:lia.gonzalo@care.org)

cc: Arvin Caro – Country Crisis Financing Advisor

[arvincaro@startnetwork.org](mailto:arvincaro@startnetwork.org)

**Deadline of Submission: August 16, 2024.**

Applications will be reviewed on a rolling basis and short-listed candidates will be contacted for an interview.