

TERMS OF REFERENCE

FINANCIAL FLOW AND GAP ANALYSIS

Background

START network aims to transform humanitarian action through innovation, fast funding, early action, and localisation. The network believes that the biggest systemic problems that the humanitarian sector faces - problems including slow and reactive funding, centralised decision-making, and an aversion to change, means that people affected by crises around the world, do not receive the best help fast enough, and needless suffering results. The Start Network plans to build a Disaster Risk Financing (DRF) system in the Philippines, that allows civil society actors in country to proactively manage disaster risks. This will be done through the scientific modelling of hazards collaborative development of contingency plans and the establishment of pre-positioned financing to enable earlier, more predictable, and better coordinated assistance to communities affected by predictable disasters.

In the development of the national DRF system, the first phase shall focus on developing the foundational building blocks from which the appropriate parametric models to monitor risks will be developed in the second phase. This initiative aims to explore more predictable trigger-based systems to manage risks that complement and build on the flexible funds on offer through the Start Fund. This program will facilitate the development of implementation channels that is compatible with the Start financing facility which shall enable START network to connect and further develop country-led efforts.

A key part of the vision of the Start Network is to provide more effective and efficient financing models for humanitarian aid. Specifically, to enable a predictable continuum of funding for when risks of different scale and severity start to materialise. The network believes that this will be achieved by layering ex-ante financial instruments to allow NGOs to develop and implement anticipatory humanitarian actions for all hazards in the Philippines.

The START Network Philippines is being hosted by CARE Philippines which will be the contracting organization for this piece of work.

Objectives

As a starting point in developing a national disaster risk finance system for START Network Philippines it is commissioning a mapping of finances related to all hazards in the Philippines which covers institutional, private sector, official development assistance (ODA), and humanitarian funding. This analysis shall highlight the source, flow of funding for all hazards in the Philippines as well as gaps that can be addressed by developing a DRF system. Additionally, due to the COVID-19 pandemic this analysis shall also highlight funding gaps that emanated from the restrictions and additional resources in responding to all hazards in the Philippines needed due to the pandemic.

Lastly, this study aims to validate the results of a report by ODI which maps the financial flow to humanitarian crises in the Philippines.

Components

The analysis will be divided into 3 components:

1. Financial Flow (summarizes and maps the flow of DRRM related funding with emphasis on the source and flow of funding that the humanitarian sector has access to)
 - Where does the source of funds come from in addressing all hazards in the Philippines and what are the proportion of these funding sources.
 - What is the proportion of funds used for:
 - Prevention and Mitigation
 - Disaster Preparedness
 - Anticipatory Humanitarian Actions
 - Disaster Response and Humanitarian Relief
 - Disaster Recovery and Rehabilitation
 - What proportion of this flows to civil society actors (categorize as directly or indirectly)? What is the allocation between different sectors?
 - What are the existing ex-ante DRF strategies that is implemented for different hazards?
 - What is the proportion that civil society actors get from these instruments?
 - In which region/provinces does the funds flow? What is the proportion?

2. Gap Analysis (identifies the funding gaps especially on anticipatory humanitarian actions in the Philippines)
 - Availability
 - Does existing fiscal measures account for historical damage and loss caused by all hazards in the Philippines?
 - What proportion does the humanitarian action clusters receive in comparison to the needs assessed?
 - How much humanitarian need is estimated when for the different hazards in the country?
 - In comparison to damage and loss data, what is the proportion of funds that flows to each region/province and by how much is the unfinanced need?
 - Predictability
 - Which DRF strategies can be released before a disaster occurs? (differentiate per hazard if possible)
 - What is the proportion of these strategies contribute to the needs assessed post-disaster?
 - Timing
 - What are the windows of opportunity before a disaster that the humanitarian sector utilizes to implement anticipatory humanitarian actions? (differentiate per hazard if possible)

3. COVID-19 (summarize the impact of COVID-19 to funding humanitarian actions)
 - What are the impacts of COVID-19 in terms of financing humanitarian activities?
 - What proportion of the funds were dedicated to the impacts of COVID-19 and estimate the opportunity loss due to COVID-19?
 - Estimate the percentage of funds that should be dedicated to account for the budgetary impacts of COVID-19

Approach and Deliverables

Due to the short timeframes and gaps in data availability, it is anticipated that this analysis will require a creative approach. This will include a willingness to draw estimations from limited data.

The DRF Coordinator will be supporting the consultant(s) on:

- Supplying initial mapping conducted by ODI for START Network
- Providing access to START Network Members to if needed
- Final copy editing

Deliverables

- Initial outline of proposed methodology to address the key questions
- Written report of not more than 10 pages per component
- Initial presentation to be presented to the DRF project Steering Committee
- Presentation of results to the START Network and partners
- ‘Back-end’ folder of data and calculations that informed the analysis

Timeframe

The duration for this consultancy is expected to be for 7 weeks. Please refer to the table below for the schedule of activities and payment terms which is highlighted in red text.

Activities	W1	W2	W3	W4	W5	W6	W7
Implementation							
Mobilization (30%)							
Presentation and submission of Initial Report on Financial Flow and Gap Analysis (30%)							
Report revision and comment incorporation							
Presentation of Final Financial Flow and Gap Analysis							
Submission of Final Financial Flow and Gap Analysis (40%)							

Qualification

The consultant or firm should be able to demonstrate the following competencies:

- Proven experience in conducting mapping analysis studies
- Ability to collect, process, analyze institutional and humanitarian funding using quantitative methodologies
- Strong understanding of the Philippine DRRM landscape with a focus on Disaster Risk Financing
- Proven ability to translate complex quantitative analysis clearly and concisely for a non-technical audience

Submission

Please submit the following documents:

- Expression of Interest
- CV of consultant(s)
- Initial outline of proposed methodology to address the key questions
- Financial proposal

To: cvaro.startdrf@gmail.com

Deadline of submission is until **March 5, 2021**